



2024-4

**GOLDEN GATE BRIDGE, HIGHWAY AND TRANSPORTATION DISTRICT**

**MEMORANDUM OF MINUTES**

**BOARD OF DIRECTORS MEETING**

**APRIL 26, 2024**

**These minutes are supplemented by the audio recording that is posted online at:**  
**<https://www.goldengate.org/district/board-of-directors/meeting-documents>**

The Board of Directors (Board) of the Golden Gate Bridge, Highway and Transportation District (District) met in regular session in the Board Room, Administration Building, Golden Gate Bridge Toll Plaza, San Francisco, CA, on Friday, April 26, 2024, at 10:00 a.m., with President Cochran presiding. A remote audio option for public participation was available.

- (1) **CALL TO ORDER:** President Gerald D. Cochran.
- (2) **ROLL CALL:** Secretary of the District Amorette M. Ko-Wong. **[00:19 Minutes Mark on the Audio Recording]**

**Directors Present (17):** Directors Conroy, Dorsey, Engardio, Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rodoni, Snyder, Stefani, Thériault and Thier; Second Vice President Rabbitt; First Vice President Hill; President Cochran.

**Directors Absent (2):** Directors Moulton-Peters and Safaí.

**Staff Present:** General Manager Denis Mulligan; Auditor-Controller Joseph Wire; Acting District Engineer John Eberle; Secretary of the District Amorette Ko-Wong; Attorney Kimon Manolius; Deputy General Manager/Bridge Division David Rivera; Deputy General Manager/Bus Transit Division Les Belton; Deputy General Manager/Administration and Development Kellee Hopper; Executive Administrator to the General Manager Justine Bock; Senior Board Analyst Elizabeth Eells.

**[Director Conroy arrived.]**

Copies of all reports are available on the District's web site at <https://www.goldengate.org/district/board-of-directors/meeting-documents> or upon request from the Office of the District Secretary.

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- (3) **PLEDGE OF ALLEGIANCE:** Director Joel Engardio **[01:30 Minutes Mark on the Audio Recording]**

- (4) **PUBLIC COMMENT:** **[02:00 Minutes Mark on the Audio Recording]**

Secretary of the District Amorette Ko-Wong introduced Public Comment.

The following individual spoke under Public Comment:

- Dave Rhody, The Climate Reality Project (in person)

**[06:35 Minutes Mark on the Audio Recording]**

President Cochran and General Manager Denis Mulligan thanked Mr. Rhody for his comments. Mr. Mulligan stated that 67 hybrid buses were purchased about half a decade ago. He said the District's next purchase of buses would be a smaller purchase and all electric. He expressed appreciation for Chair Thériault and his colleagues for their work on the Strategic Plan.

- (5) **CONSENT CALENDAR:** **[07:50 Minutes Mark on the Audio Recording]**

**Directors GARBARINO/HILL** moved and seconded to approve the Consent Calendar. All items were approved by the following vote of the Board of Directors:

**AYES (17):** Directors Conroy, Dorsey, Engardio, Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rodoni, Snyder, Stefani, Thériault and Thier; Second Vice President Rabbitt; First Vice President Hill; President Cochran.

**NOES (0):** None.

**ABSENT (2):** Directors Moulton-Peters and Safaí.

- (A) **Approve the Minutes of the following Meetings:**

- (1) Building and Operating Committee of March 21, 2024;
- (2) Finance-Auditing Committee of March 21, 2024; and
- (3) Board of Directors of March 22, 2024.

**Motion**

- (B) **Ratification of Previous Actions by the Auditor-Controller:**

**Resolution No. 2024-021** (as detailed in the April 25, 2024, Finance-Auditing Committee meeting)

- (1) Ratify Commitments and/or Expenditures
- (2) Ratify Previous Investments
- (3) Authorize Reinvestments
- (4) Accept Investment Report, March 2024

**Resolution**

- (6) **REPORTS OF OFFICERS:**

- (A) **General Manager** **[08:32 Minutes Mark on the Audio Recording]**

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Mr. Mulligan highlighted a few items in the report including: 1) employee of the month Douglas Michener; 2) the Sausalito Ferry Terminal, which developed a crack in a steel piling, and expressed appreciation for all those involved in the repair; 3) the Francis Scott Key bridge collapse; 4) the April 15, 2024 protest on Golden Gate Bridge with special appreciation to all those involved in dispersing the protest, including District staff, California Highway Patrol (CHP) Captain Tyler Carlton and his team, Southern Marin Fire Department, United States (U.S.) Park Police, National Park Service Rangers, U.S. Coast Guard, San Francisco (S.F.) Fire Department, S.F. Police Department, Presidio Parkway and Presidio Trust. He spoke about the District's estimated lost revenue of \$150,000, which pays to maintain and operate the Bridge, as well as fund transit services; 5) Bridge traffic and transit ridership, noting that travel is still below pre-pandemic levels but is trending upward in comparison to prior years; and, 6) the deadline for comments on the Draft Strategic Plan is May 3, 2024.

**[22:04 Minutes Mark on the Audio Recording]**

Director Stefani inquired about an evaluation of the Bridge protest and the possibility of anticipating this type of event in advance.

Director Conroy commented about the intelligence received by the District. She inquired about discouraging future protests at the Golden Gate Bridge.

Director Snyder inquired about the number of arrests and who has jurisdiction on the Bridge.

Director Thériault commented and acknowledged the legitimacy of protests.

Director Thier stated that she thinks there is a difference between protest on the sidewalk and stopping traffic. She expressed appreciation for the District staff's actions to protect public safety and assist stranded motorists.

Mr. Mulligan responded to the inquiries. He indicated the District team has debriefed about the event and spoke about the difficulty of preventing people from stopping their cars on the Bridge. He said the District has provided information about losses to law enforcement. He said the CHP team that disentangles people from these situations was transported from Sacramento and that the District plans to purchase and train staff in disentanglement equipment. He indicated the District had some intelligence in advance, had extra staff on site and put up barricades, but in the future, the District will do some things more quickly. He said that the S.F. Police Department and CHP have jurisdiction and affected people can seek restitution. He responded that the District does support free speech and has an Ordinance related to expressive activities. He stated that a protest on the roadway can create safety issues.

**(B) Attorney [31:19 Minutes Mark on the Audio Recording]**

Attorney Kimon Manolius presented the Attorney Report, which was for informational purposes only and no action was required.

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**(1) Closed Session**

- a) Conference with Legal Counsel – Existing Litigation  
Pursuant to Government Code Section 54956.9(a)  
Report of Athens Administrators, Inc.  
*Linda Lee Green-Danzy v. Golden Gate Bridge, Highway and Transportation District.*
- b) Conference with Legal Counsel – Anticipated Litigation  
Pursuant to Government Code Section 54956.9(d)(2)  
Report of Hanson Bridgett, LLP  
One Potential Case.

**(C) District Engineer [31:55 Minutes Mark on the Audio Recording]**

Deputy District Engineer John Eberle presented the District Engineer Report, which was for informational purposes only and no action was taken. He provided an update about a number of projects: 1) repaving the highway; 2) the Suicide Deterrent System; and, the Seismic Retrofit Project.

**(7) OTHER REPORTS:**

There were no Other Reports to discuss.

**(8) REPORT OF COMMITTEES: [33:43 Minutes Mark on the Audio Recording]**

- (A) Building and Operating Committee/Committee of the Whole [34:08 Minutes Mark on the Audio Recording]  
April 25, 2024  
Chair Patricia Garbarino

[Director Thier recused herself and departed.]

- (1) Approve Actions Relative to Professional Services Agreement No. 2010-B-1, Golden Gate Suspension Bridge Seismic Retrofit Design Services, with HDR Engineering, Inc., to Prepare Environmental Reports for the Suspension Bridge Seismic Retrofit Project [34:15 Minutes Mark on the Audio Recording]

**Directors GARBARINO/THÉRIAULT**

**Resolution No. 2024-022** approves the following actions relative to the Professional Services Agreement (PSA) No. 2010-B-1, *Golden Gate Suspension Bridge Seismic Retrofit Design Services*:

- (a) Authorizes execution of the 1st Addendum to the 14th Amendment to PSA No. 2010-B-1, with HDR Engineering, Inc, Walnut Creek, CA (HDR), in an amount not-to-exceed \$208,852, to prepare environmental reports for the *Golden Gate Suspension Bridge Seismic Retrofit Project, (Project #1923)*;

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- (b) Authorizes a \$20,885 contingency amount for the 1st Addendum to the 14th Amendment; and,
- (c) Authorizes a \$229,737 increase, to be funded with District reserves, in the FY 23/24 Bridge Division Capital Budget for Project #1923 to finance the cost of the 1st Addendum to the 14th Amendment and its contingency, for a total Project Budget of \$20,075,275.

**Adopted**

**AYES (16):** Directors Conroy, Dorsey, Engardio, Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rodoni, Snyder, Stefani and Thériault; Second Vice President Rabbitt; First Vice President Hill; President Cochran.

**NOES (0):** None.

**ABSENT (3):** Directors Moulton-Peters, Safaí and Thier.

[Director Thier returned.]

- (2) **Authorize Execution of a Third Amendment Relative to Contract No. 2017-D-28, Radio System Upgrade and Enhancement of Coverage Area, with Motorola Solutions, Inc. [35:50 Minutes Mark on the Audio Recording]**

**Directors GARBARINO/THIER**

**Resolution No. 2024-023** authorizes execution of the Third Amendment to Contract No. 2017-D-28, *Radio System Upgrade and Enhancement of Coverage Area*, with Motorola Solutions, Inc. of Chicago, IL., in the amount not-to-exceed \$466,892, to provide the Golden Gate Bridge, Highway and Transportation District with replacement servers and support through May 23, 2026, with the understanding that funding for the servers of \$91,545 will be expensed in the Bridge Division's Capital Project #2421, *District-Wide Radio Project* and the extended maintenance agreement not-to-exceed \$375,347 will be expensed in the Bridge Division Operating Budget.

**Adopted**

**AYES (17):** Directors Conroy, Dorsey, Engardio, Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rodoni, Snyder, Stefani, Thériault and Thier; Second Vice President Rabbitt; First Vice President Hill; President Cochran.

**NOES (0):** None.

**ABSENT (2):** Directors Moulton-Peters and Safaí.

- (3) **Authorize the Setting of a Public Hearing to Receive Public Comment on the Golden Gate Bridge Highway and Transportation District's Draft 2024 Americans with Disabilities Act (ADA) Transition Plan [37:16 Minutes Mark on the Audio Recording]**

**Directors GARBARINO/STEFANI**

**Resolution No. 2024-024** authorizes the setting of a public hearing to receive public comment on the Golden Gate Bridge, Highway and Transportation District's Draft 2024 Americans with Disabilities Act (ADA) Transition Plan for District-owned Facilities. The broadly noticed public hearing would take place on Thursday, May 23, 2024, at 9:00 a.m. in the Board Room, Administration Building, Golden Gate Bridge Toll Plaza, San Francisco, CA.

**Adopted**

**AYES (17):** Directors Conroy, Dorsey, Engardio, Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rodoni, Snyder, Stefani, Thériault and Thier; Second Vice President Rabbitt; First Vice President Hill; President Cochran.

**NOES (0):** None.

**ABSENT (2):** Directors Moulton-Peters and Safaí.

**(B) Meeting of the Finance-Auditing Committee/Committee of the Whole [39:44 Minutes Mark on the Audio Recording]**  
**April 25, 2024**  
**Chair David Rabbitt**

In response to Director Pahre and Mr. Mulligan's comments on the Butter and Eggs Festival, Chair Rabbitt stated the importance of the Butter and Eggs Festival in his hometown of Petaluma.

**(1) Budget Increase in the FY 23/24 Ferry Division Capital Budget for Project #2441, Larkspur Terminal Fuel Hose Replacement [40:29 Minutes Mark on the Audio Recording]**

**Directors RABBITT/GIUDICE**

**Resolution No. 2024-025** authorizes an increase in the FY 23/24 Ferry Division Capital Budget in the amount of \$57,500 for Project #2441, *Larkspur Terminal Fuel Hose Replacement*, to be funded with 100% District funds.

**Adopted**

**AYES (17):** Directors Conroy, Dorsey, Engardio, Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rodoni, Snyder, Stefani, Thériault and Thier; Second Vice President Rabbitt; First Vice President Hill; President Cochran.

**NOES (0):** None.

**ABSENT (2):** Directors Moulton-Peters and Safaí.

**(C) Meeting of the Rules, Policy and Industrial Relations Committee/Committee of the Whole [41:27 Minutes Mark on the Audio Recording]**  
**April 25, 2024**  
**Chair Sabrina Hernández**

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Chair Hernández expressed appreciation for staff's comprehensive reports at the Rules, Policy and Industrial Relations Committee of April 25, 2024.

- (1) **Authorize Salary Adjustment to Select Positions in Response to Salary Survey [42:55 Minutes Mark on the Audio Recording]**

**Directors HERNÁNDEZ/HILL**

**Resolution No. 2024-026** approves an adjustment to salaries of the following classifications relative to the recent compensation study findings, effective the beginning of the first pay period in March 2024:

- (a) Director of Budget and Electronic Revenue from an annual salary range of \$164,840 to \$199,243 to an annual salary of \$202,259 to \$245,835 not including benefits;
- (b) Chief Technology Officer from annual salary range of \$170,206 to \$205,670 to an annual salary of \$202,259 to \$245,835 not including benefits;
- (c) Manager of Electronic Revenue Collection from an annual salary range of \$133,411 to \$161,262 to an annual salary of \$150,696 to \$182,000 not including benefits;
- (d) Purchasing Officer from an annual salary range of \$126,693 to \$153,088 to an annual salary of \$142,355 to \$171,995 not including benefits;
- (e) Contracts Officer from an annual salary range of \$126,693 to \$153,088 to an annual salary of \$142,355 to \$171,995 not including benefits; and,
- (f) ADA Compliance and Program Manager from an annual salary range of \$110,677 to \$133,723 to an annual salary of \$122,907 to \$148,491 not including benefits,

with the understanding that sufficient funds to cover the annual salaries for the positions are included in the current appropriate Division Operating Budget and will be budgeted for accordingly in future years.

**Adopted**

**AYES (17):** Directors Conroy, Dorsey, Engardio, Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rodoni, Snyder, Stefani, Thériault and Thier; Second Vice President Rabbitt; First Vice President Hill; President Cochran.

**NOES (0):** None.

**ABSENT (2):** Directors Moulton-Peters and Safaí.

- (2) **Approve Implementation of the Four-Year Equal Employment Opportunity Program/Affirmative Action Plan 2023-2027 [43:05 Minutes Mark on the Audio Recording]**

**Directors HERNÁNDEZ/THIER**

**Resolution No. 2024-027** approves the new Equal Employment Opportunity



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Program/Affirmative Action Plan (EEO/AAP) for the period of July 1, 2023 through June 30, 2027 (four-year plan) and authorize submittal of the EEO/AAP to the Federal Transportation Administration, by April 30, 2024.

**Adopted**

**AYES (17):** Directors Conroy, Dorsey, Engardio, Garbarino, Giudice, Grosboll, Hernández, Mastin, Pahre, Rodoni, Snyder, Stefani, Thériault and Thier; Second Vice President Rabbitt; First Vice President Hill; President Cochran.

**NOES (0):** None.

**ABSENT (2):** Directors Moulton-Peters and Safaí.

**(9) ADDRESSES TO BOARD:**

There were no Addresses to Board.

**(10) SPECIAL ORDER OF BUSINESS:**

There was no Special Order of Business.

**(11) UNFINISHED BUSINESS**

**(A) Closed Session [44:00 Minutes Mark on the Audio Recording]**

Attorney Kimon Manolius, at the request of President Cochran, stated that the Board would convene in Closed Session, as permitted by the Brown Act, to discuss the matters listed on the Board Agenda as Closed Session, Items No. 6.B.1.a. and 6.B.1.b. as outlined above.

**(B) Open Session [01:04:36 Hours Mark on the Audio Recording]**

After Closed Session, President Cochran called the meeting to order in Open Session with a quorum present. Attorney Manolius reported that the Board had met in Closed Session, as permitted by the Brown Act, and received a report from general counsel regarding the matters listed on the Board Agenda as Items No. 6.B.1.a. and 6.B.1.b. and provided guidance to counsel.

**(12) NEW BUSINESS**

**(A) Report on Meetings/Conferences Attended by Director(s) [01:05:09 Hours Mark on the Audio Recording]**

President Cochran reported that he, Director Snyder, Mr. Mulligan, Ms. Ko-Wong and the District's lobbyist Paul Schlesinger met with various legislators and staff in Washington D.C. from March 6-8, 2024. He reported that they met with a number of legislators, legislators' staff, and Federal Highway Administration staff. He stated that the District's delegation thanked everyone involved for their help in



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securing \$400 million for the Seismic Retrofit Project. They also were seeking funding for the San Rafael Transit Center and the Toll Plaza Gantry projects.

President Cochran reported on the group's April 15, 2024 meetings in Sacramento with State legislators and their staffs. The purpose of these meetings was to report the completion of the Suicide Deterrent System and to request funding for the Seismic Retrofit Project.

Director Snyder added to his comments. He expressed appreciation for Mr. Schlesinger and Platinum Advisors. He spoke about the delegation's meeting with Speaker Emerita Nancy Pelosi.

Director Pahre expressed appreciation for the visits.

**(13) COMMUNICATIONS [01:10:54 Hour Mark on the Audio Recording]**

President Cochran stated that copies of Communications are available from the District Secretary's Office.

Director Hill commented that in 1969, he lost a number of friends in Vietnam. He spoke about his empathy for people who protest against the occupation in Gaza and the importance of free speech in the United States.

**(14) ADJOURNMENT: [01:12:19 Hour Mark on the Audio Recording]**

All business having been concluded Directors GROSBOLL/SNYDER moved and seconded that the meeting be adjourned in honor of Gail Smith at 11:10 am

**Carried**

Respectfully submitted,



Amorette M. Ko-Wong  
Secretary of the District

AMK:EIE:tnm