GOLDEN GATE BRIDGE, HIGHWAY AND TRANSPORTATION DISTRICT

ORDINANCE NO. 2012-03

AN ORDINANCE AMENDING MASTER ORDINANCE 2010 REGARDING USE OF THE DISTRICT PROPERTIES FOR EXPRESSIVE ACTIVITIES AND SPECIAL EVENTS

August 10, 2012

THIS ORDINANCE is adopted with reference to the following facts and circumstances which are found and declared by the Board of Directors:

A. <u>Introductory Findings</u>

- 1. The Golden Gate Bridge, Highway and Transportation District ("District") is a special district formed pursuant to California Streets and Highways Code Sections 27000, et. seq., and its mission is to provide safe and reliable operation, maintenance, and enhancement of the Golden Gate Bridge ("Bridge") and to provide transportation services for customers within the U.S. Highway 101 Golden Gate Corridor.
- 2. The District owns, operates, or manages property on which it permits expressive activity and special events to be conducted, including the sidewalks on the Bridge, public areas near the Bridge, and public areas at its bus and ferry facilities ("District Property").
- 3. The District has adopted reasonable time, place, and manner provisions to regulate expressive activity conducted on District Property that balance the public's opportunity to engage in expressive activity with the District's obligation to ensure that District Property is as safe and secure as reasonably possible for all who use it and that the expressive activity does not impede or interfere with District operations on its property, including the free flow of pedestrian, bicycle, or vehicular traffic.
- 4. It is the District's policy to accommodate expressive activities to the extent feasible taking into account the District's overarching safety, operational and security needs. The District allows the public to engage in expressive activities so long as the activities do not compromise the District's business and operations, passenger, user and staff safety, and District security.
- 5. On February 27, 2009, by Ordinance No. 2009-03, the District amended and updated its ordinance governing the use of District Property for expressive activities and special events. On September 25, 2009, the District implemented certain technical clarifications and amendments, further updating the ordinance through Ordinance No. 2009-05.

- 6. With Ordinance No. 2009-05 having been in effect for over two years, the District now has the benefit of added experience with the operation of the ordinance and has clarified its priorities related to the regulation of expressive activities. The District seeks to continue to improve the balancing of the public's desire for expression on District property, with the District's business and operations, user and staff safety, and District Security.
- 7. The District incurs costs directly related to expressive activity on District Property. However, because the District desires to accommodate expressive activities on District Property in a fair and reasonable manner, the District at this time has determined not to impose charges to reimburse the District for personnel and other costs incurred in managing and overseeing expressive activities at this time.

B. Golden Gate Bridge

- 1. The Bridge is a vital transportation link in California's state highway system providing the only vehicular direct connection between the County of Marin and the City and County of San Francisco.
- 2. The Bridge is unique because it is one of the few highway bridges that has a sidewalk open to pedestrian and bicycle traffic for transportation and recreational purposes.
- 3. The Bridge also is unique because of the lack of shoulders for its narrow roadway lanes, its relatively tight curves at both the north and south end of the Bridge, and its changing lane configurations that accommodate up to four lanes of traffic in the peak direction during peak periods.
- 4. Due to its status as a top tourist destination as well as its status as the only physical link between the City and County of San Francisco and Marin County, the volume of vehicular, bicycle, and pedestrian traffic on the Bridge fluctuates dramatically during the day, and increases significantly in the afternoons during weekends and holidays and in the morning and afternoon commute times during the work week. Moreover, over time, the overall volume of bicycle and pedestrian traffic on the Bridge is increasing, and the District expects this trend to continue in the future.
- 5. The sidewalks on and leading to the Bridge are in close proximity to vehicular traffic, are congested frequently with many pedestrians and bicyclists, and during certain time periods, use of the east sidewalk is shared by both pedestrians and bicyclists.
- 6. The weather at the Bridge is unpredictable and changes rapidly in a short period of time, with dense fog and drizzle limiting visibility and the presence of very, very strong winds.
- 7. The District has implemented a number of measures to enhance the safety for all who use the Bridge, such as lowering the speed limit to 45 miles per hour, implementing LIDAR speed enforcement on the Bridge, working closely with the California Highway Patrol ("CHP")

for traffic enforcement on the Bridge, constructing a pedestrian safety railing, and pursuing the construction of both a suicide deterrent and a moveable median barrier.

- 8. Pursuant to Senate Bill No. 988, which became effective January 1, 2007, the California Legislature designated the Bridge as a Safety Awareness Zone.
- 9. The Bridge is an international icon, attracting visitors from around the world. With approximately 40 million vehicles crossing the Bridge annually and an estimated 10 million people visiting the Bridge each year, the District continually is evaluating and implementing measures to advance the safety and security of the people using the Bridge and to ensure the safe and unimpeded flow of vehicular, pedestrian, and bicycle traffic across the Bridge in ways that do not compete with one another.
- 10. The sidewalks on and leading to the Bridge have very different characteristics than traditional public fora, such as parks and playgrounds, and even city sidewalks. The Bridge sidewalks are narrow; in some places no wider than five feet, leaving little room for the various users to get by one another. Once members of the public are on the sidewalks to the Bridge: (a) there are no alternate routes for vacating the sidewalks; (b) the sidewalks do not have a shoulder or other passageway for pedestrians to avoid crowds; and, (c) the sidewalks are bordered by moving vehicular traffic on one side and the Bridge outside railing on the other.
- 11. The presence of organized groups whose primary purpose is to attract the attention of others using the Bridge, including pedestrian, bicycle, and vehicular traffic, significantly increases: (a) safety and security concerns that already are present due to the unique characteristics of the Bridge; and, (b) concerns about maintaining the free flow of vehicular, pedestrian, and bicycle traffic to enable the Bridge to remain open and unimpeded for its primary transportation and recreational uses.
- 12. The presence of organized groups holding signs and props (as defined herein) on Bridge sidewalks and areas immediately adjacent to the Bridge roadway—depending on their size, number, location, construction, and manner of display—can distract and obstruct the vision of motorists, compromising traffic safety, and otherwise endangering the safety, security, and welfare of all who use the Bridge.
- 13. Poles, sticks or other implements that are used to hold signs or props, no matter what their size, can pose safety and health hazards to all users of the Bridge sidewalks. The Bridge's narrow sidewalks are used frequently by pedestrians, bicyclists, commuters, and those wishing to engage in expressive activities. Users are traveling in different directions at different speeds. Others are stationary and taking in the view. The Bridge sidewalks often are extremely windy; should signs be held out or up in the air, there is a likelihood that the signs will catch the wind. Sticks, poles and other implements might come into contact with other Bridge users. The Board also is concerned that poles, sticks or other such implements will cause signs to cross over from the Bridge sidewalks, breaking the plane of the Bridge roadway, and causing a very dangerous distraction for drivers on the Bridge roadway. It should be noted that the roadway lanes on the Bridge roadway are well under the standard 12 foot lane width. Each lane on the Bridge roadway is approximately 10 feet wide and drivers must deal with the same wind

conditions previously mentioned for users of the Bridge sidewalks. When signs break the plane formed by the pedestrian safety railing and enter the Bridge roadway, the challenges presented by the roadway become even more severe. Thus, any added distractions compromise driver safety. Notwithstanding these significant safety concerns, experience has shown that a short stick or pole does not compromise unduly the ability to keep signs under control. Thus, the District proposes to relax this rule to allow sticks no longer than three feet below the sign or prop.

- 14. The presence of organized groups playing drums or other musical instruments on the Bridge sidewalks can also increase significantly safety risks for all who use the Bridge by limiting the ability to effectively control crowds, by distracting drivers, and by interfering with the ability of law enforcement or security personnel to communicate with persons on the Bridge in the event of an emergency or accident. Thus, while the District allows these items on the Bridge sidewalks, the District must balance the public's desire to have use these items in expressive activities with the District's operational needs.
- 15. Bullhorns can be an effective tool for District and other law enforcement personnel to inform the public about important occurrences or matters of emergency. Bullhorns used by other than District or law enforcement personnel thus can be distracting and compromise safety by confusing drivers or pedestrians and can be an impediment for District personnel trying to control crowds. More generally, the noise from bullhorns is unpleasant and interferes with the visitor experience on District property. On the Bridge sidewalks, however, bullhorns can be a useful tool for the organizers of larger demonstrations or events to inform participants about group movements or other information to ensure that expressive activity or special events go smoothly, as traffic and wind noise can interfere with the ability to communicate effectively. Thus, the District has determined that the limited use of bullhorns is an acceptable trade-off on the Bridge sidewalks, but not for other locations on District property where ambient noise is less of an issue.
- 16. The safety and security risks of those using the Bridge directly correlate with the volume of vehicular, bicycle, and pedestrian traffic on the Bridge Sidewalks and roadway. In 2011, the District examined the time period between 2:00 p.m. and 4:00 p.m. on weekends and holidays to study the level of vehicular traffic. While the District learned that vehicular traffic did not increase significantly from 2:00 p.m. to 3:00 p.m., vehicular traffic on the Bridge did increase significantly from 3:00 p.m. to 4:00 p.m. As a result of this evaluation, and because it does not appear that safety and security risks outweigh the District's ability to accommodate expressive activity between 2:00 p.m. to 3:00 p.m. on weekends and holidays, the District has decided to extend permit issuances on weekends and holidays during this time period. This provision also applies to special events.
- 17. On January 2, 2008, the CHP informed the District that the CHP has designated certain holidays and adjacent weekend days as statewide maximum enforcement periods. During these periods, fewer CHP personnel are available for assignment to a particular special event or expressive activity. The District evaluated these CHP maximum enforcement periods in connection with the security and safety concerns on the Bridge sidewalks and District Property located near the Bridge. It determined that expressive activity and special events during certain

times of the day during four of the six CHP maximum enforcement periods would create unusually high safety and security risks because of the significantly high volume of traffic on the Bridge and District Property located near the Bridge coupled with the limited availability of District and other law enforcement personnel due to security needs throughout the Bay Area. Therefore, the District will grant permits for expressive activity on the Bridge Sidewalks and on designated District Property located near the Bridge, such as near the Strauss Statue and the flagpole, but only until 11:00 a.m. during these maximum enforcement weekend and adjacent holiday periods.

C. Plaza Area and Areas Adjacent to the Bridge

- 1. In connection with the 75th Anniversary celebration of the Bridge, the District, in collaboration with non-profit partners, improved and reconfigured the plaza area adjacent to the Toll Plaza, and flanked by the East Parking Lot on one side and pathways and viewing areas leading to the Bridge on the other. The new area, herein referred to as the "Bridge Plaza Area" or "Plaza Area," includes new visitor experiences and exhibits, new and renovated visitor and concession centers and improved viewing areas, trails, and accessibility pathways.
- 2. The Bridge Plaza Area welcomes visitors, provides orientation and information services, houses exhibits, and offers high-quality commemorative and interpretive merchandise. Additions to the area included the Pavilion, a 3,500-square-foot modular building, as well as interpretive panels. The Plaza Area showcases a 12-foot Bridge "test tower" used in 1933, as well as other exhibits. Exhibits are located in a designated area beyond the Strauss Statue, along the periphery of the Bridge Plaza Area, and in a viewing area behind the Pavilion.
- 3. In concert with the visitor-experience improvements around the Plaza Area, a series of enhancements were completed along the Battery East Bay Trail, including: (1) separate lanes for bicyclists and pedestrians to ameliorate safety; (2) new way-finding signage; (3) improved trail grades to meet outdoor accessibility standards; and, (4) revitalized landscapes with native plants.
- 4. With these improvements, the District has an interest in: (1) protecting the natural, historical and cultural resources of the Plaza Area and the viewing areas of the Bridge and the pathways leading to the Bridge; (2) protecting park facilities from damage; (3) avoiding overcrowding and providing for the free flow of bicycle and pedestrian traffic; (4) minimizing interference with visitor activities at the Bridge and Plaza Area; and, (5) preserving peace, tranquility, and the visitor experience in the viewing areas of the Bridge.
- 5. Certain locations in the Plaza Area are appropriate for expressive activity. Others are not. For example, because there is limited space to view and enjoy the scientific, engineering, educational and historical exhibits and stunning views provided by the improved viewing areas, it is important that the District preserve free access and pedestrian flow to those locations and resources. The District can balance its interest in minimizing interference with visitors using these areas, which include: (1) the exhibit area beyond the Strauss Statue; (2) the area where exhibits are housed along the periphery of the Plaza Area; and, (3) the viewing area behind the Pavilion where the cable exhibit is located, against its desire to provide opportunities

for expressive activity by coordinating the use of the Plaza Area on the whole. To do so, the District has created specific areas designated for expressive activities and special events ("Designated Areas"), which are delineated on the Map on Exhibit A(2). Recognizing that most of the public using the Plaza Area will travel through the central area that connects the East Parking Lot and buildings to the viewing areas and Bridge, the main Designated Area will include the center of the Plaza Area except for a 10-foot wide buffer zone around the periphery. with the Pavilion and Café bordering one end and the wall behind the Strauss Statue bordering the other end. This buffer zone is necessary to reserve a path of travel and to allow for viewing of exhibits in that location. Staff proposes that the area in the center of the plaza be governed by less stringent rules than those for the Bridge Sidewalks. This area is described as follows: its southern-most boundary is set back 51' from the roadway curb bordering the East Parking lot. It is generally described as the area containing beige paving stones. The periphery of this area, generally containing gray paving stones, is 6' wide. This area and another 4' of the area periphery will be kept clear to allow users of District property to view the various exhibits and move about District property. Demonstration Areas are also located in the flagpole viewing area and in the area just below, which is adjacent to the bike path leading under the Bridge. The flagpole area is proximate to and visible from the Bridge roadway, thus the time, place and manner restrictions for the Bridge sidewalks are most appropriate for the flagpole area, as opposed to the more lenient rules for the Plaza Area.

- 6. Other areas inappropriate for expressive activity due to safety and congestion concerns include the entrances and exits from the Pavilion, Café and Roundhouse. Unobstructed passage in and out of these building is necessary to ensure safety and also to minimize visitors' inconvenience. In addition, expressive activity is not permitted on the sidewalk adjacent to the East Parking lot, including near the bus stop that is now among the busiest in San Francisco. That area is congested heavily with visitors entering and exiting the parking lot and buses, and has become more so since the opening of the renovated Plaza Area.
- 7. Bike paths and paths created for disability access likewise are inappropriate for expressive activities. Bike travel and collisions have increased substantially in the area near the plaza; the disabled access path and bicycle roadway leading steeply down in front of the Roundhouse are areas where bicycle accidents are frequent. There are blind curves and steep grades on the various improved bike paths leading to the Bridge. In particular, the area where the Bridge Sidewalks begin is a very congested area, that includes a blind turn. Pedestrians and bicyclists converge on this area at varying speeds. Adding expressive activity even in small groups would create dangerous hazards in these areas, especially in light of the fact that appropriate alternate areas are located just a few feet away in the Plaza Area and the Bridge sidewalks. Similarly, the accessibility paths leading to the Bridge are inappropriate because the paths must remain accessible for individuals with disabilities. Experience has shown that there is little, if any, history of use of these paths for expressive activity. To ensure the safety and accessibility for all users, and the free flow of pedestrian and bicycle traffic, expressive activity is not permitted on these paths of travel. Those participating in expressive activities can use the pathways as others do to access other areas of District property.

- 8. To maximize the opportunities, expressive activity in the Designated Areas is allowed during the same hours as those posted for pedestrian access to the Bridge Sidewalks. Events cannot exceed 7 consecutive days to ensure that one group does not monopolize the forum.
- 9. The District's interest in regulating signs is different for the Plaza Area than for its transit facilities or on the Bridge sidewalks or flagpole area. The presence of signs likely will affect the ability of users to have unencumbered access to and enjoyment of the historic and natural exhibits and vistas from areas adjacent to the Bridge. Hand-held signs can be used in the Demonstration Areas. Signs that are not hand-held can be no larger than four feet by six feet to ensure the safe interaction of all using the Plaza Area and the preservation of tranquility.
- 10. Similarly, safety concerns as well as concerns for maintaining a tranquil environment conducive to the enjoyment of the educational, engineering, and historical exhibits, as well as the beautiful views, warrant that no stages, platforms or other structures are allowed on District property.
- 11. The Golden Gate Bridge Toll Plaza area ("Toll Plaza") is a particularly sensitive location where safety concerns are heightened due to the rapidly expanding and narrowing of traffic lanes that requires vehicular traffic to merge quickly after passing through the Toll Plaza in both north and south bound directions. Additionally, the Toll Plaza traffic travels at a mix of speeds based on whether the toll payer must stop to pay with cash or simply slow to pay by electronic toll collection. There is also a major transit stop just south of the Toll Plaza toll booths and an exit to Merchant Road immediately following the transit stop. The presence of organized groups near the Toll Plaza whose purpose is to attract the attention of drivers of vehicular traffic exponentially increases the risk of vehicular accidents in this area. The Federal Highways Administration February 28, 2007 Memorandum on safety issues related to use of acknowledgement and advertising signs on toll facilities emphasizes the safety and operational issues that exist at toll plaza areas and concludes that acknowledgement and advertising signs are not advisable or acceptable at or near toll plaza areas.
- 12. The District's public parking lots adjacent to the Bridge, other than the east parking lot adjacent to the Toll Plaza near the Strauss Statue ("East Parking Lot"), operate at capacity during the weekdays, and due to safety and security concerns may not be used for expressive activity or special events during the weekdays. The East Parking Lot is a major vehicular, bicycle, and pedestrian thoroughfare, with constantly moving traffic, and is used for temporary parking of buses with large tour groups. Furthermore, the East Parking Lot is directly adjacent to areas where expressive activity is permitted. Due to the substantial risk of injury to persons and property, the East Parking Lot is not available for expressive activity or special events at any time.

D. Transit Facilities

1. The District's bus and ferry transit properties are critical transit facilities with the primary purpose of transporting passengers within the North Bay and between the North Bay and San Francisco. The presence of organized groups whose primary purpose is to attract the

attention of people using District Property other than the Bridge and its sidewalks, such as the District's transit facilities, presents concerns about maintaining the free flow of vehicular, bicycle, and pedestrian traffic so that the transit facilities remain open and unimpeded for their primary transportation uses and so the District can ensure the safety and security of all who use these often crowded and congested transit facilities.

- The Stephan C. Leonoudakis Ferry Terminal ("SF Ferry Terminal") is located on Pier 2, on property owned by the City and County of San Francisco, behind the San Francisco Ferry Building. The City and County of San Francisco leases most of the Gandhi Plaza Area on Pier 2 that is adjacent to the SF Ferry Terminal for the operation of a farmer's market on Saturdays. The presence of organized groups on property controlled by the District on the plaza area adjacent to the SF Ferry Terminal during the operation of the farmer's market would obstruct and interfere with the free flow of pedestrian traffic to and from the SF Ferry Terminal and create significant safety and security risks. Therefore, expressive activity and special events are prohibited in this narrow and small area during the operation of the farmer's market. However, the public area on the upstairs level on top of the paid passenger waiting area of the SF Ferry Terminal is available for expressive activity during the operation of the farmer's market. The presence of organized groups holding signs and props on the upstairs level of the SF Ferry Terminal, depending on size, number, construction, and manner of display of the signs and props, can endanger the safety of the people on the plaza area below and can cause substantial damage to the District's ferries if they are thrown, fall, or blown off of the upstairs level of the SF Ferry Terminal and therefore are subject to reasonable time, place and manner regulation.
- The Larkspur Ferry Terminal parking lot operates at capacity until approximately 4:00 p.m. on normal weekdays. When the District is providing ferry service to AT&T Park for San Francisco Giants baseball games and other events, that parking lot operates at capacity until approximately 7:00 p.m. on weekdays. Therefore, no person who is engaging in expressive activity or a special event may park in the Larkspur Ferry Terminal parking lot before these times on weekdays. Moreover, because the District's Ferry Transit Division often needs the parking lots on weekends to serve customers using the ferry service for events, such as Giants' games, expressive activity is permitted in the areas of the parking lot so designated only on weekends and holidays where no such event is planned. Furthermore, the portion of the Larkspur Ferry Terminal parking lot that is parallel and adjacent to Sir Francis Drake Boulevard is very close to the vehicular roadway and the presence of organized groups holding signs and props immediately adjacent to the roadway can distract and obstruct the vision necessary of motorists for traffic safety and otherwise endanger the safety of the motorists and bicyclists on Sir Francis Drake Boulevard and the pedestrians on the sidewalks. Therefore signs and props in this area are subject to reasonable regulation. Similarly, the District must maintain access to the Ferry terminal itself and thus imposes reasonable regulatory measures in these sidewalk areas to maintain passenger flow and allow those wishing to use District ferry transit services to do so without disruption.
- 4. The District's Administration Building at the Santa Rosa Bus Facility includes a public passenger waiting area. After a thorough evaluation, the District determined that a small portion of this limited space can be used for expressive activity provided that time, place, and

manner restrictions are imposed to ensure: the safety of people inside the public passenger waiting area; the free flow of pedestrian traffic; and, to enable passengers to hear boarding announcements.

- 5. The C. Paul Bettini Transit Center ("San Rafael Transit Center") is located in an area of high vehicular traffic. Its unique configuration—with four narrow and often congested boarding platforms—along with vehicular traffic constantly traveling between the boarding platforms, creates significant public safety and security concerns as well as concerns regarding the free flow of pedestrian traffic on and between the platforms. The presence of organized groups, even relatively small groups, who have the primary purpose of attracting the attention of drivers and pedestrians in and near the San Rafael Transit Center, during both peak and non-peak commute times, substantially increases the risk of injury or damage to property and also could prevent passengers from hearing boarding announcements. Therefore, reasonable time, place and manner regulations are necessary for expressive activity at the San Rafael Transit Center.
- 6. The Sausalito Ferry Terminal, San Rafael Administration Building, Novato Bus Facility, and San Francisco Bus Yard do not have any areas that are generally open to the public and therefore no expressive activity is allowed at these facilities.

E. Provisions Generally

- 1. Experience has shown that expressive activities with small numbers of participants has some, but not significant impacts on vehicular and pedestrian traffic movement and congestion. Notwithstanding, the District maintains that the presence of signs on the Bridge Sidewalks is a potentially significant distraction on the Bridge roadway and for other sidewalk users. In an effort to balance the desire to engage in expressive activities against the District's need to ensure the safety, security and operation of its properties, the District is relaxing the permit requirement for groups with signs. As the number of participants grows larger, however, the impact on vehicular and pedestrian traffic increases. For that reason, the District has scaled its rules regarding the length of permit notice requirements, and number of allowable signs, props and bull horns, to be commensurate with the number of participants involved in any proposed expressive activity.
- 2. With experience, the District also has found that it is feasible to relax its permit requirement by reducing the number of days in advance a person or organization must submit a request for a permit, and in some cases, eliminate the requirement altogether. Because the amount of notice required depends on the size of the proposed event, the District has tailored its rules regarding the amount of notice required to the size of the proposed event. For example, for groups with less than fifty (50) participants who engage in expressive activity on Bridge Sidewalks or in other designated public areas near the Bridge, such as the Strauss Statue, and at the Larkspur and San Francisco Ferry Terminals, the District has eliminated the permit requirement altogether. For larger groups, the District requires at least 48 hours to organize appropriate resources to facilitate the proposed activity. The time in which the District will respond to a permit request is also shorter, as is the response time, which depends on the number of participants expected at the event.

- 3. The District also seeks to facilitate the process by which individuals can request a permit, and has created an electronic mail address for the District to receive and respond to requests, ensuring that all requests are processed in a timely and efficient manner.
- 4. The District has in past practice permitted only one permitted expressive activity per day per District facility for various safety and operational reasons. In particular, the District's main concern was that having more than one event per day would place an undue burden on the District's ability to effectuate its transportation purpose, creating uncertainty as to whether sufficient law enforcement oversight is available for multiple events. In the interest of continuing its effort to accommodate as many expressive activities at District facilities as feasible, the District will allow multiple permitted events per day per facility so long as there is a break of at least 60 minutes between each permitted event.
- 5. After carefully considering all of the foregoing recitals, the Board finds and determines that the following provisions are intended to and will serve appropriately to balance security and public safety considerations with the public's interest in utilizing District facilities for engaging in expressive activities. These provisions also are intended to provide content neutral, narrowly tailored standards for regulating expressive activity on District Property. The following regulations also are appropriate and reasonable for managing special events on District Property.
- 6. While the Board believes that such provisions are appropriate, it also recognizes that the balance between accommodating the public's interest in engaging in expressive activities on District Property and addressing the District's safety, operational and security concerns may change based on the fluctuations in vehicular, pedestrian and bicycle traffic on the Bridge sidewalks and other District properties specified herein. Given these ever-changing variables, the Board periodically will review the findings and provisions of this ordinance to ensure that the District's and the public's needs are appropriately balanced.

NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF DIRECTORS OF THE GOLDEN GATE BRIDGE, HIGHWAY, AND TRANSPORTATION DISTRICT AS FOLLOWS:

Section 1. The Board hereby replaces in its entirety Section I, "General Provisions," Subsection F, "Regulations Pertaining to Use of District Properties for Expressive Activities" of Master Ordinance 2010, with the following:

F. PROVISIONS PERTAINING TO USE OF DISTRICT PROPERTIES FOR EXPRESSIVE ACTIVITIES.

1. **Definitions**

(a) Expressive Activity. For purposes of this Master Ordinance, "Expressive Activity" means verbal, visual, literary, or auditory speech, communication, or conduct that is intended to convey a political, religious, philosophical, or ideological opinion, view, or message that likely would be understood by those who see or hear the speech, communication, or conduct to be such an opinion, view, or message. Expressive Activity includes, for example,

demonstrating, protesting, marching, assembling, rallying, distributing written materials, leafleting, and holding or displaying signs.

- (b) **District Property**. For purposes of this Master Ordinance, "District Property" means property owned, controlled, or leased by the District.
- 2. Rules and Regulations: The District authorizes the General Manager, or designee, to develop and implement rules and regulations as necessary to effectuate the goals of this ordinance.

3. Locations Where Expressive Activity is Prohibited and Permitted.

- (a) Expressive Activity Prohibited in Specified Areas. No person shall conduct or participate in Expressive Activity in or on any of the following areas of District Property: (i) on any bus or ferry; (ii) inside the paid passenger waiting areas of the Larkspur and San Francisco Ferry Terminals; (iii) on the Golden Gate Bridge, including the approaches, Toll Plaza, and roadways, except as shown on Exhibit A(1); (iv) on roadways or rights of way at other facilities owned or, controlled by the District; (v) on the sidewalks immediately adjacent to the Toll Plaza; (vi) on the bike paths, disability access ramps leading to the Bridge from the West, exhibit areas and building entrances as detailed in Section I.F.10(a) and on Exhibit A(2); or, (vii) in or on workshops, offices, maintenance facilities, storage areas, garages, or parking lots, except as provided in Section I.F.3(b).
- (b) Expressive Activity Permitted in Certain Areas. Expressive Activity may be conducted in or on any of the following public areas of District Property only after the participants first obtain a permit issued by the District, except as provided in Section I.F.4: (i) designated public areas of bus or ferry facilities (Exhibits A(3)-(7)); (ii) the sidewalks on the Bridge as depicted in Exhibit A(1) ("Bridge Sidewalks"); (iii) designated public areas on property located near the Bridge, including the new Plaza Area (Exhibit A(2)); and, (iv) certain designated areas in specific parking lots on weekends and holidays.
- (c) Maps of Designated Areas. The areas where Expressive Activity is permitted and prohibited on District Property are designated on the maps attached to this Ordinance as Exhibit A(1)-(7). Expressive Activities are only allowed in the areas colored green on the maps, while Expressive Activities are prohibited in the uncolored areas.

4. Exceptions to Permit Requirement.

(a) An exception to the permit requirement is allowed for Expressive Activity that is on: (i) Bridge Sidewalks or on other designated public areas near the Bridge that are depicted on Exhibit A(1), which involves less than 50 participants; (ii) the Plaza Area, the Flagpole Area, and areas south and west of the Administration Building, and other areas where expressive activities are permitted (Exhibit A(2)), which involves less than 50 participants; (iii) designated property of the Larkspur or San Francisco Ferry Terminals that is depicted on Exhibit A(3)-(4), which involves less than 50 participants; or, (iv) San Rafael Transit Center property, as

designated on Exhibit A(7), which involves less than three people. All participants engaging in Expressive Activity must comply with all the regulations set forth in General Regulation Section, I.F.8, and either the: (1) Special Provisions for Expressive Activity Permitted on Bridge Sidewalks, Flagpole Area, and areas south and west of the Administration Building, I.F.9; (2) Special Provisions for Expressive Activity Permitted at the Bridge Plaza Area and Adjacent Area, I.F.10; or, (3) Special Provisions for Expressive Activity Permitted at Transit Facilities, I.F.11, depending on where the activity occurs. This exception from the permit requirement does not apply to Expressive Activity on District property when the property is closed to the public because no Expressive Activity is allowed on any District property when such property is closed to the public.

- (b) Expressive Activity in all other public areas on District Property requires a permit issued by the District.
- (c) Only one Expressive Activity is allowed in the same physical space at the same time. Expressive Activity for which a permit has been issued by the District will take precedence over Expressive Activity for which a permit has not been issued. The General Manager, or designee, is authorized specifically to develop and implement rules and regulations for handling situations when more than one group desires to engage in Expressive Activity at the same location at the same time and when a permit is not required.
- 5. **Permit Application Process**. The following procedure applies to all Expressive Activity that requires a permit:
- (a) Requests for Expressive Activity permits for 50 to 150 participants must be submitted at least 48 hours prior to the date and time the proposed Expressive Activity will take place, except at the San Rafael Transit Center where the limit is three or more participants. Requests for Expressive Activity permits for 151 to 500 participates must be submitted at least three (3) business days prior to the date the proposed Expressive Activity will take place. Requests for Expressive Activity permits for more than 500 participants must be submitted at least four (4) business days prior to the date the proposed Expressive Activity will take place. Applicants are encouraged to request a permit for Expressive Activity with as much advance notice prior to the activity as feasible but no more than eighteen months prior to the date of the proposed Expressive Activity.
- (b) Requests for Expressive Activity permits must be submitted in writing and delivered to the following locations:
- (i) for Expressive Activities on Bridge Sidewalks and other designated areas on Exhibits A(1)-(2): in person to the District's Bridge address at the Toll Plaza San Francisco, California, or by electronic mail (email) to an address designated by the District on its website;
- (ii) for Expressive Activities at the Larkspur or San Francisco Ferry Terminals (Exhibits A(3)-(4)): in person at the Larkspur Ferry Terminal Administration Office

when the office is open for business, or by an email address designated by the District on its website;

- (iii) for Expressive Activities at the San Rafael Transit Center or Santa Rosa Bus Facility (Exhibits A(5)-(7)): in person at the San Rafael Administration Building when the office is open for business, or by an email address designated by the District on its website;
- (c) If the written request is delivered in person, notice is deemed received upon receipt. If the written request is made by email, notice is deemed received when the email was sent, provided it was sent on business days between the hours of 7:00 a.m. to 3:00 p.m. If the email was sent outside of business hours, the permit is deemed received at 7:00 a.m. on the next business day. Business days for purposes of this section means Monday through Friday, excluding all holidays recognized by the State of California.
- (d) Requests for Expressive Activity permits must provide the following information: (i) the name, address and telephone number of the person or organization proposing to conduct the Expressive Activity; (ii) the purpose or subject of the proposed activity; (iii) the date, time and location of the proposed activity; (iv) the approximate number of persons who will participate in the proposed activity; (v) the duration of the proposed activity; (vi) if the Expressive Activity will involve signs or props (as defined in Section I.F.9), the number, size, and nature of the signs or props; and, (vii) other information to enable the District to coordinate with the applicant and manage the Expressive Activity to ensure the free flow of vehicular, bicycle, and pedestrian traffic, and the safety and security of all who use District Property. All information submitted must be true and correct.
- (e) Regulatory Review. The Expressive Activity permit applicant is required to obtain any regulatory reviews, approvals or permits that may be required, including but not limited to permit or approval from the San Francisco Bay Conservation and Development Commission (BCDC). Events that are located within 100 feet of the shoreline of the Bay are located within BCDC jurisdiction and will require at least a 45 day advance notice for processing for the required permit. The General Manager, or designee, will assist event sponsors in identifying if a BCDC permit is required and will advise on the process for obtaining a permit. However, if BCDC requires that an Expressive Activity meet specified conditions, it is the sole responsibility of the Expressive Activity permit applicant to comply with those conditions.
- (f) If the Expressive Activity permit applicant also intends to capture or record any images (still photography or video footage) for any form of commercial use, a separate filming or photography permit is required pursuant to Section H of this Master Ordinance.

6. Review of Permit Applications.

(a) For a permit that has been submitted for 50 to 150 participants, or in the case of the San Rafael Transit Center, three or more participants, the General Manager, or designee, shall respond to the permit request no later than 24 hours before the proposed

Expressive Activity is to commence, subject to the provisions of this section. For a permit that has been submitted for 151 or more participants, the General Manager, or designee, shall respond to the permit request no later than 48 hours before the proposed Expressive Activity is to commence, subject to the provisions in this section. Permits shall be granted only if the request complies with the requirements of Section I.F.5 above, and provided that there is not a previously scheduled event for the use of the District Property on the same date and time, and further provided that there is not an overriding unique safety or security concern that warrants the denial and cancellation of all permits during that time period, such as a heightened security level.

- (b) The District requires at least 60 minutes between the scheduled completion of one permitted event and the scheduled commencement of the second permitted event on any one day.
- (c) A permit will be granted for one date only, except at the Bridge Plaza Area. A person or organization requesting an Expressive Activity permit may not hold multiple permits for future Expressive Activities. The District will grant only one Expressive Activity permit at a time to a particular person or organization, and that person or organization may not request another Expressive Activity permit until after the completion of the Expressive Activity for which a permit has been granted.
- (d) The General Manager, or designee, may impose conditions upon the permit necessary to avoid injury to persons or property or to assure the safe and orderly use of District Property. Such conditions may include but are not limited to: (i) limitations on the number of persons who may participate in the proposed activity; (ii) specifications of the time and duration of such activity; and, (iii) the manner in which the activity is conducted.
- (e) The person signing the permit must be present at all times during the Expressive Activity and must inform the District's Security Office of his or her arrival on District Property before the commencement of the Expressive Activity.

7. Hours When Expressive Activity is Permitted.

- (a) Permits for Expressive Activity on the Bridge Sidewalks and in the Flagpole area will be issued for Expressive Activities scheduled to occur when the Bridge Sidewalks are open to pedestrians subject to the following limitations: (i) permits will be issued on weekdays only from 10:00 a.m. until 2:00 p.m.; and, (ii) on weekends and holidays only from the time the Bridge Sidewalks are open to pedestrians until 3:00 p.m.
- (b) Permits for Expressive Activity on the Bridge Sidewalks or on the designated public areas on property located near the Bridge including the Flagpole area will be issued for Expressive Activities that are scheduled to occur only from the time the Bridge Sidewalks are open to pedestrians until 11:00 a.m. on following days: (i) Memorial Day and the Saturday and Sunday preceding it; (ii) Independence Day and the adjacent weekend days if

Independence Day is on a Friday or Monday; (iii) Labor Day and the Saturday and Sunday preceding it; and, (iv) New Year's Day.

- (c) Permits for Expressive Activity at the Plaza Area and the sidewalk areas to the south and west of the Administration Building will be issued for Expressive Activities that are scheduled to occur during visitor hours, which are the hours when the Bridge Sidewalks are open to the public. Expressive Activities are prohibited in these areas during the hours that Bridge Sidewalks are closed to the public.
- (d) Permits for Expressive Activity at the Larkspur Ferry Terminal and San Francisco Ferry Terminal will be issued for Expressive Activities that are scheduled to occur when the terminals are open for operation, subject to the following limitations: (i) permits will be issued for use of the areas of the Larkspur Ferry Terminal parking lot designated on Exhibit A(4) only on weekends and when the parking lots are not being used for events that it is the District's Ferry Division's business to serve; and (ii) for the San Francisco Ferry Terminal (Exhibit A(3)), no person may engage in Expressive Activity on the plaza level around the ferry terminal on Saturdays between 7:30 a.m. and 2:00 p.m. during the farmer's market.
- (e) Permits for Expressive Activity at the San Rafael Transit Center will be issued for Expressive Activities that are scheduled to occur when the terminal is open for operation, from 7:00 a.m. to 7:00 p.m. daily. (Exhibit A(7)).
- (f) Expressive activity that does not require a permit pursuant to Section I.F.4 is permissible when District Property is open to the public, or in the case of the Bridge Sidewalks and the Plaza Area, when the sidewalks are open to pedestrian use as provided in the Master Ordinance.
- 8. General Provisions for Expressive Activity on All District Property. Expressive Activity on all District Property, whether or not a permit is required, must comply with these General Provisions:
- (a) No person may: (i) interfere with or disrupt the ability of District passengers, employees or contractors from conducting District business; or, (ii) harass, threaten, or coerce any person.
- (b) No person may disrupt willfully or obstruct vehicular or vessel traffic on or near District Property, or interfere willfully with pedestrian or bicycle traffic on District Property, including but not limited to sidewalks, pathways, and parking lots.
- (c) No person may interfere with or disrupt any person from entering, exiting or accessing any transit terminal, vehicle or vessel, ticketing area, sidewalk or pathway, passenger waiting area, tenant facilities, stores, or passenger service areas or amenities.

- (d) No person may engage in Expressive Activity if the national security level rises above "yellow" or "MARSEC Level 1" (significant risk of terror attack), or if any similar federal, state or local security alert is issued.
 - (e) Omitted.
 - (f) No person may attach anything to any District Property.
- (g) No person may solicit or demand gifts, money, goods or services, nor engage in commercial activity, on District Property.
- (h) No person may carry an object that is a weapon, or that looks like and reasonably could be confused with a weapon, including but not limited to firearms, knives, and clubs, on District Property, except for peace officers, military personnel, and other law enforcement officers as expressly authorized by law.
- (i) All persons engaging in Expressive Activity must remove all materials, supplies, signs, props, pamphlets, trash, debris, and all other items brought onto District Property, and must clean up all areas where the Expressive Activity took place.
- (j) Stages, tables, platforms and structures, including but not limited to tents, shade structures, and stationary umbrellas, may not be erected on District property.
- (k) The District or any law enforcement agency may stop an Expressive Activity at any time to prevent injury or damage to persons or property, or to prevent the willful interference with the free flow of vehicular, vessel bicycle, or pedestrian traffic.
- (l) The General Manager, or designee, has the authority to temporarily stop or prohibit any Expressive Activity in unusual circumstances, such as threats to safety and security.
- 9. Special Provisions for Expressive Activity Permitted on the Bridge Sidewalks, the Flagpole Area, and Designated Areas to the South and West of the Administration Building. Because of the unique characteristics of the Bridge as determined in the findings to this Ordinance No. 2012-03, the time, place, and manner regulations established for Expressive Activity on the Bridge Sidewalks (Exhibit A(1)), the Flagpole Area (Exhibit A(2)), and the designated areas to the south and west of the Administration Building (Exhibit A(2)), require additional limitations, as set forth below. Expressive Activity may be conducted in these areas only after the participants first obtain a permit issued by the District, except as provided by Section I.F.4(a). All Expressive Activity on Bridge Sidewalks, the Flagpole Area, and designated areas to the south and west of the Administration Building, must comply with the General Regulations established in Section I.F.8, in addition to the following Special Regulations. These Special Regulations also apply to the extended sidewalk area just north of Roundhouse adjacent to the bridge roadway.

- (a) All persons must walk on the Bridge Sidewalks and other sidewalk areas in a safe and orderly manner and remain on these sidewalks at all times. No person will hold any object over any portion of the vehicular roadway or over the railing of the Bridge Sidewalks, or break the vertical planes created by the public safety railing.
- (b) No more than two (2) bull horns or sound amplification devices are allowed on the Bridge Sidewalks and other sidewalk areas for groups with less than 50 participants. No more than four (4) bull horns or sound amplification devices are allowed on the Bridge Sidewalks or other sidewalk areas for groups with 50 to 150 participants. No more than six (6) bull horns or sound amplification devices are allowed on the Bridge Sidewalks or other sidewalk areas for groups with 151 to 500 participants. No more than eight (8) bull horns or sound amplification devices are allowed on the Bridge Sidewalks or other sidewalk areas for groups with more than 500 participants. No sound amplification devices are permitted in the Flagpole Area.
- banners, and the term "Prop" includes any device, display, or item that is used to direct or attract attention to the object or to a person, or any other item that is intended to convey a political, religious, philosophical, or ideological message, such as boxes, drums, tambourines, musical instruments, paper mache puppets, cardboard cutouts, and similar items. A Sign or Prop is considered to be one "Item." No more than 50 Items are allowed on the Bridge Sidewalks, the Flagpole Area, and designated areas south and west of the Administration Building, for groups with less than 50 participants, and no more than one Item is allowed per participant, except that 1 participant may hold two items for short periods of time, not to exceed 15 minutes. An additional 20 Items, for a total of no more than 70 Items, are allowed in these areas for groups with 50 to 150 participants. An additional 10 Items per each additional 25 participants are allowed in these areas for groups with 151 or more.
- (d) No two dimensional Item may be larger than 3 feet x 2 feet. No three dimensional Item may be larger than a combined length, height, depth of sixty (60) inches (e.g. 24 inches x 24 inches x 12 inches) or larger than a sixty (60) inch circumference. No Item, regardless of size, will be held by more than one person. Each Item must be able to be safely and securely held or worn by one person for the entire duration of the Expressive Activity. Any pole, stick or other device attached to or used to mount an Item, may not be sharpened or made of metal. Any pole, stick or other device attached to or used to mount an Item may not extend more than three (3) feet beyond the Item.
- (e) For Expressive Activity involving more than 100 participants, participants must walk in one or side-by-side in two single file lines at all times on the Bridge Sidewalks.
- (f) Permitted expressive activity on the Bridge Sidewalks may not exceed two hours in duration. Expressive activity that does not require a permit on Bridge Sidewalks may not exceed two hours in duration, unless, at the conclusion of the two hours, the person(s) engaging in such activity is/are generally mobile, changing physical locations and exercising care not to block the ability of others to use the sidewalk for these or other purposes.

- Because of the unique characteristics of the Plaza Area as determined in the findings to this Ordinance No. 2012-03, the time, place, and manner regulations established for Expressive Activity on the Plaza Area require additional limitations, as set forth below. Expressive Activity may be conducted in the Plaza Area only after the participants first obtain a permit issued by the District, except as provided by Section I.F.4(a). All Expressive Activity on the Plaza Area must comply with the General Regulations established in Section I.F.8, in addition to the following Special Regulations:
- (a) Expressive Activity is permitted on the areas designated on Exhibit A(2), which includes the central Plaza Area and areas near the flagpole, although the areas near the flagpole are governed by those Special Regulations pertaining the Bridge Sidewalks in Section I.F.9., above. Expressive Activity is not permitted: (i) on the bike ways and accessibility pathways leading to the Bridge; (ii) near the entrances of the Pavilion, Café and Roundhouse building or sidewalks near the parking area; (iii) in the exhibit area behind the Strauss Statute and viewing area with the cable exhibit behind the Pavilion; and, (iv) in the 10-foot wide area surrounding the perimeter of the Plaza Area.
- (b) No more than 250 persons are permitted to conduct expressive activities on the Designated Area for the central Plaza Area at any one time to ensure that this area does not become overcrowded given that those engaged in expressive activities may have signs or props. This central Plaza Area is described as follows: its southern-most boundary is set back 51' from the roadway curb bordering the East Parking lot. It is generally described as the area containing beige paving stones. The periphery of this area, generally containing gray paving stones, is 6' wide. This area and another 4' of the area periphery will be kept clear to allow users of District property to view the various exhibits and move about District property.
- (c) Permits may be issued for a maximum of seven (7) consecutive days. A permit may be extended for up to 7 days for expressive events in this area, but a new application must be submitted for each extension requested. The extension may be denied if another applicant has requested use of the same location and the location cannot reasonably accommodate multiple occupancy.
- (d) Items, as defined in Section I.F.9(c) and I.F.9(d) are prohibited except as follows: Items may not be larger than four (4) by six (6) feet and one-quarter (1/4) inch in thickness, provided that no individual may have more than one sign in the Plaza Area at any one time, and provided further that such Signs and Props must be attended at all times (the term "attended" is defined as an individual being within three (3) feet of his or her Sign or Prop), and provided further that such Items may not be elevated in a manner so as to exceed a height of six (10) feet above the ground at its highest point, and may not be arranged or combined in a manner so as to exceed the size limitations set forth in this paragraph, and may not be arranged in such a fashion as to form an enclosure of two (2) or more sides. For example, under this provision, two four-feet by six-feet Items may not be combined so as to create a Sign or Prop eight feet by twelve feet, and two or more Signs or Props of any size may not be leaned or otherwise placed together so as to form an enclosure of two or more sides, etc.

- (e) When more than one unpermitted group seeks to use the same designated area at the same time, and the area cannot reasonably accommodate multiple occupancy, the General Manager, or his or her designee, will, whenever possible, direct the later-arriving group to relocate to another nearby and available Designated Area.
 - (f) Sound amplification is not allowed in Plaza Area.
- 11. Special Provisions for Expressive Activity Permitted at Transit Facilities. Because of unique characteristics of the District's transit facilities, the time, place and manner provisions established for Expressive Activity at the transit facilities require additional limitations as set forth below. All Expressive Activity at the District's transit facilities must comply with the General Regulations established in Section I.F.8, in addition to the following Special Provisions specific to each transit facility:
- (a) <u>Stephan C. Leonoudakis Ferry Terminal in San Francisco.</u> The provisions pertaining to signs and props for Expressive Activity on the Bridge Sidewalks established in Section I.F.9(c) apply to all Expressive Activity in the public area on the second level of the Ferry Terminal (Exhibit A(3)), except that signs at this location Items may have dimensions up to four (4) by six (6) feet and one-quarter (1/4) inch in thickness, provided that no individual may have more than one sign in this area, and provided further that Signs must be attended at all times (the term "attended" is defined as an individual being within three (3) feet of his or her Sign or Prop), and may not be affixed to property.

(b) <u>Larkspur Ferry Terminal</u>

- (i) No person who is engaging in Expressive Activity at the Larkspur Ferry Terminal (as shown in Exhibit A(4)) may park in the Larkspur Ferry Terminal parking lot Monday through Friday, excluding holidays recognized by the State of California, before 4:00 p.m. on days when the District is not providing ferry service to the San Francisco Giants Ball Park, or before 7:00 p.m. on days when the District is providing ferry service to the San Francisco Giants Ball Park.
- (ii) The provisions pertaining to signs and props for Expressive Activity on the Bridge Sidewalks established in Section I.F.9(c) apply to all Expressive Activity that takes place in the approximate ten (10) foot wide area of the Larkspur Ferry Terminal parking lot that is parallel and adjacent to Sir Francis Drake Boulevard.

(c) Santa Rosa Bus Facility

- (i) No more than three (3) people may engage in Expressive Activity in the designated area in the passenger waiting area inside the administration building at the Santa Rosa Bus Facility ("Inside Area"), as shown in Exhibit A(5).
- (ii) The provisions pertaining to the size and manner of carrying signs and props for Expressive Activity on the Bridge Sidewalks established in Section I.F.8(c) will

apply to all Expressive Activity that takes place in the Inside Area and the total number of signs and props is limited to the number of people engaging in Expressive Activity.

(iii) No person may use any sound amplification device or play any musical instrument in the Inside Area.

(d) San Rafael Transit Center

- (i) No person may carry or use bullhorns or sound amplification devices at the San Rafael Transit Center .
- (ii) The provisions pertaining to the size and manner of carrying signs and props for Expressive Activity on the Bridge Sidewalks established in Section I.F.9(c) will apply to all Expressive Activity that takes place at the San Rafael Transit Center.
- (iii) During high traffic periods (which is defined as 7:00 a.m. 7:00 p.m. seven days a week), the following provisions for Expressive Activity apply on each of the four (4) bus boarding platforms, as shown in Exhibit A(7):
 - Platforms A and B No more than 6 people per platform may engage in Expressive Activity and each person may carry a sign or prop.
 - Platform C No more than 3 people may engage in Expressive Activity and no person may carry a sign or prop.
 - Platform D No more than 6 people may engage in Expressive Activity and each person may carry a sign or prop.
 - Platform D Inside Terminal Building No more than 3 people may engage in Expressive Activity and no person may carry a sign or prop.
- (iv) During all other periods when the center is open (which are all times other than high traffic periods as defined above), the maximum number of people who may engage in Expressive Activity on Platforms A, B, and the outside portion of Platform D is increased to 12 people per those three platforms and each person may carry a sign or prop. In addition, one (1) table no larger than 3 feet x 6 feet may be used in a location designated by the District based on the volume of traffic during the time requested.
- 12. Violations of Permit for Expressive Activity or Failure to Comply with the Requirements of Section I.F of the Master Ordinance. If a permittee violates the conditions of his, her or its permit, the District may revoke the permit. Multiple permit revocations shall subject the violating permittee to a possible bar from obtaining District permits for a specified time period, subject to a right of administrative appeal.

- (a) The General Manager, or designee, may promulgate rules and/ or regulations regarding the circumstances and conditions under which an individual or group engaged in the violation will be barred from obtaining future permits for a specified period of time. The General Manager, or designee, shall also include rules and regulations regarding conditions or prohibitions on obtaining expressive activities permits where the violations occurred when an individual or group did not have a permit. The rules and regulations on violations includes a process for an administrative appeal of any decision to bar an individual or group from obtaining future permits.
- (b) Any person who is involved in a violation will be subject to the sanctions and penalties of all applicable **ordinances and** statutes, including but not limited to California Streets and Highways Code sections 27174.1, 27174.2, and 27176.

Section 2. The Board hereby replaces in its entirety Section I, "General Provisions," Subsection G, "Procedure for Use of District Facilities for Special Events, Filming, and Other Commercial Purposes," Subsection 1, "Special Event Permits" of Master Ordinance 2010 with the following:

G. Procedure for Use of District Facilities for Special Events, Filming and Other Commercial Purposes

1. SPECIAL EVENT PERMITS

(a) **Definition of Special Event.** For purposes of this Master Ordinance, "Special Event" means runs, walks, celebrations, ceremonies, and other similar events, which are not Expressive Activity as defined under Section F.1 of this Master Ordinance.

(b) Locations Where Special Events are Prohibited and Permitted.

- (i) Special Events Prohibited in Specified Areas. No Special Events are allowed in or on any of the following areas of District Property: (1) on any bus or ferry; (2) inside the paid passenger waiting area of the Sausalito, Larkspur, and San Francisco Ferry Terminals; (3) on the sidewalks immediately adjacent to the Toll Plaza; (4) on the bike paths and disability access ramps leading to the Bridge from the West or, (5) in or on workshops, offices, maintenance facilities, storage areas, garages, or parking lots, except as provided in Section I.G.1(b)(ii) below.
- (ii) Special Events Permitted in Certain Areas. Special Events may be conducted in or on any of the following public areas of District Property: (1) designated public areas of bus or ferry facilities; (2) the sidewalks on the Bridge ("Bridge Sidewalks"); (3) designated public areas on property located near the Bridge, including the Plaza Area, as shown on Exhibit A(2); and, (4) certain designated areas in specific parking lots on weekends and holidays.

- (iii) Maps of Designated Areas. The areas where Special Events are permitted and prohibited on District property are designated on the maps attached to this Ordinance as Exhibit A.
- (c) **Permit Required for All Special Events.** No person may conduct or participate in a Special Event unless the District has first issued a permit for the Special Event. The General Manager, or designee, for the District will establish procedures for applying for and issuing Special Event permits.
- (d) Fees for Special Events. The Special Event permittee must pay to the District a \$100 application fee. After the event, the District will bill the permittee for costs incurred by the District in connection with the Special Event, including costs involved with planning and coordinating the Special Event, and managing and overseeing the Special Event to ensure the safety and security of all who use the District Property, and to ensure the unimpeded flow of vehicular, bicycle, and pedestrian traffic on and through District Property. All applicable fees must be paid at least [30] calendar days prior to the event start date.
- (e) Insurance and Indemnity for Special Events. The Special Event sponsor must provide adequate insurance for proposed events, as well as indemnity. The General Manager, or designee, will specify the insurance requirements for each proposed special event depending on the nature of the size and location of the event.
- regulatory reviews, approvals or permits that may be required, including but not limited to permit or approval from the San Francisco Bay Conservation and Development Commission (BCDC). Events that are located within 100 feet of the shoreline of the Bay are located within BCDC jurisdiction and will require at least a 45 day advance notice for processing for the required permit. The General Manager, or designee, will assist event sponsors in identifying if a BCDC permit is required and will advise on the process for obtaining a permit. However, if BCDC requires that a special event meets specified conditions, it is the sole responsibility of the Special Event sponsor to comply with those conditions.
- (g) **Special Event Provisions.** All Special Events must comply with all the following regulations:
- (i) The General Provisions for Expressive Activity on All District Property established in Section I.F.8 of this Master Ordinance apply. If the Special Event will occur on the Bridge Sidewalks, the Special Provisions for Expressive Activity Permitted on the Bridge Sidewalks established in Section I.F.9 of this Master Ordinance apply. If the Special Event will occur on the Bridge Plaza Area, the Special Provisions for Expressive Activity Permitted on the Bridge Plaza Area in Section I.F.10 apply. If the Special Event will occur in or on the District's transit facilities, the Special Provisions for Expressive Activity Permitted at Transit Facilities established in Section I.F.11 of this Master Ordinance. For violations of special event provisions, see Section I.F.12 of the Master Ordinance, which is incorporated by reference.

- (ii) Any other conditions imposed by the District on the Special Event.
- (iii) If the person or organization requesting a Special Event permit also intends to capture or record any images (still photography or video footage) for any form of commercial use, a separate filming on photography permit is required pursuant to Section G of this Master Ordinance.
- Section 3. The effective date of this Ordinance shall be August 10, 2012.

<u>Section 4.</u> If any provision of this Ordinance or the application thereof to any person or circumstances is held invalid, such invalidity shall not affect any other provisions or application of the Ordinance which can be given effect without the invalid provision or application, and to this end, the provisions of this Ordinance are severable.

ADOPTED this 10th day of August 2012, by the following vote of the Golden Gate Bridge, Highway and Transportation District Board of Directors.

AYES

(14): Directors Arnold, Campos, Fredericks, Moylan, Pahre, Rabbitt, Renée, Sears, Snyder, Sobel, Stroeh and Theriault; Second Vice President Grosboll; First Vice President/Acting President Eddie

NOES (0): None

Thruntino

ABSENT (5): Directors Chu, Cochran, Elsbernd and Mar; President Reilly

James C. Eddie, First Vice President

Board of Directors

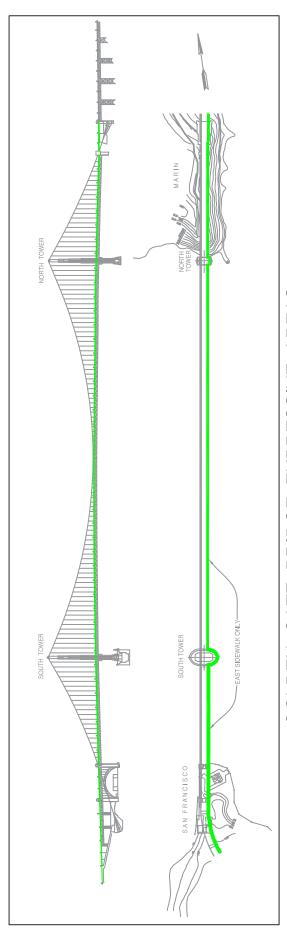
ATTEST:

Janet S. Tarantino
Secretary of the District

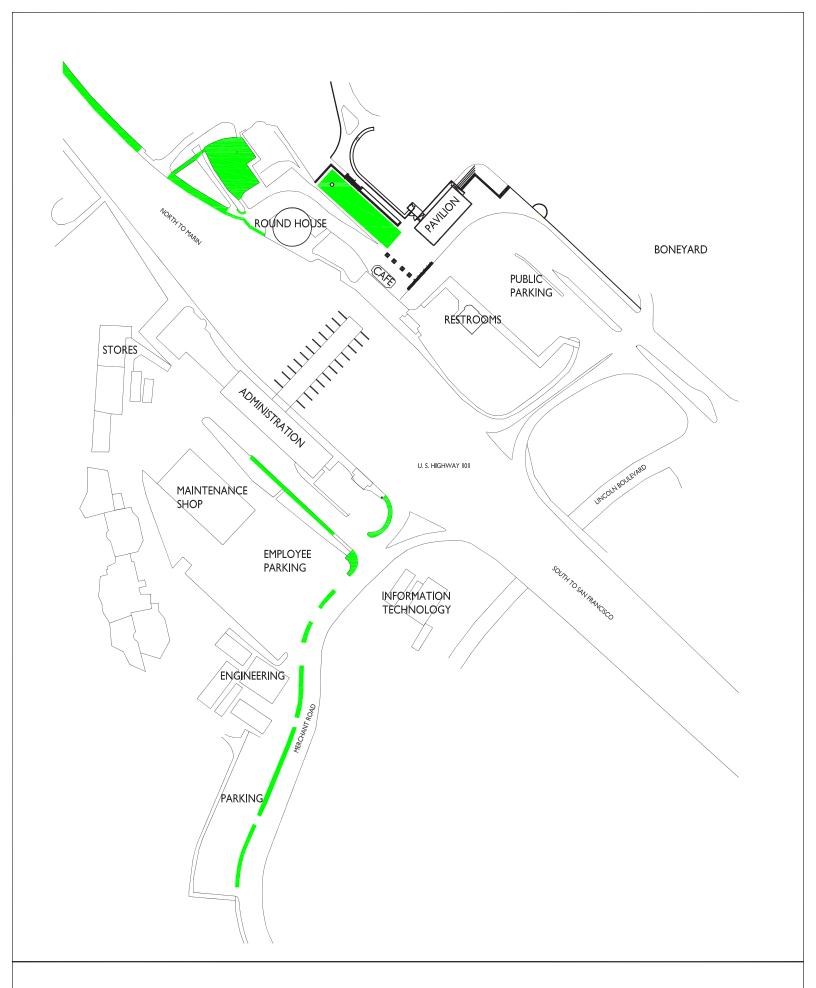
EXHIBIT A

Maps of the following areas show where Expressive Activity is prohibited and permitted:

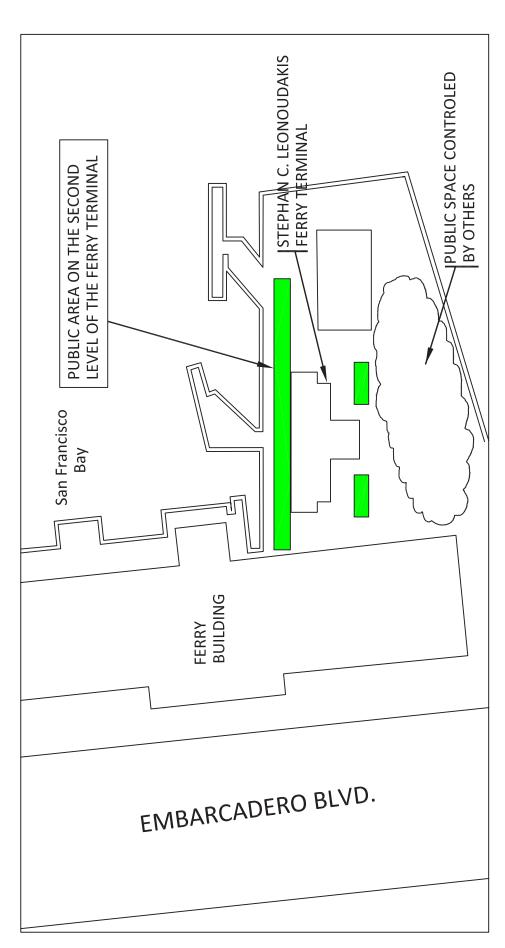
- 1. Golden Gate Bridge
- 2. Bridge Plaza Area and Areas Adjacent to the Bridge including Parking Lots and Pathways on the West Side of Toll Plaza
- 3. San Francisco Ferry Terminal
- 4. Larkspur Ferry Terminal and parking lot
- 5. Santa Rosa Bus Facility and parking lot
- 6. San Rafael Administration Building and parking lot
- 7. San Rafael Transit Center



GOLDEN GATE BRIDGE EXPRESSIVE AREAS



GOLDEN GATE BRIDGE TOLL PLAZA AREA



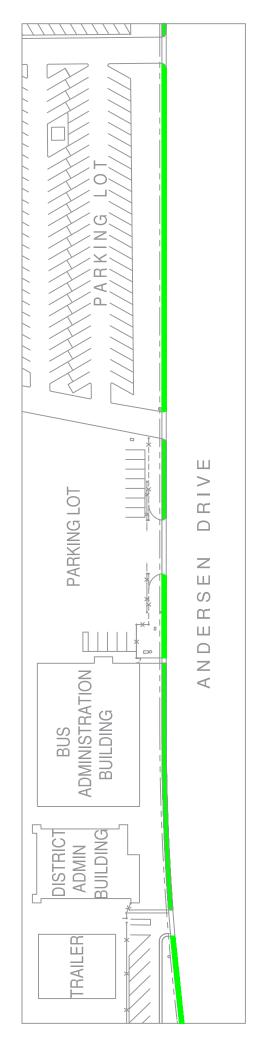
SAN FRANCISCO FERRY TERMINAL EXPRESSIVE AREAS

Corte Madera Bay BERTH 2 BERTH 3 Corte Madera Bay Muzzi Marsh TERMINAL BLDG BERTH 4 SERVICE BLDG T NOS ROW F ROW G ROW E ROW H ROW D ROW I ROW C ROW J ROW B ROW A ROW S ROW K ROW L PUBLIC PARKING LOT ROW M ROW N ROW O Muzzi Marsh East Sir Francis Drake Blud EMPLOYEES PARKING LOT ROWS

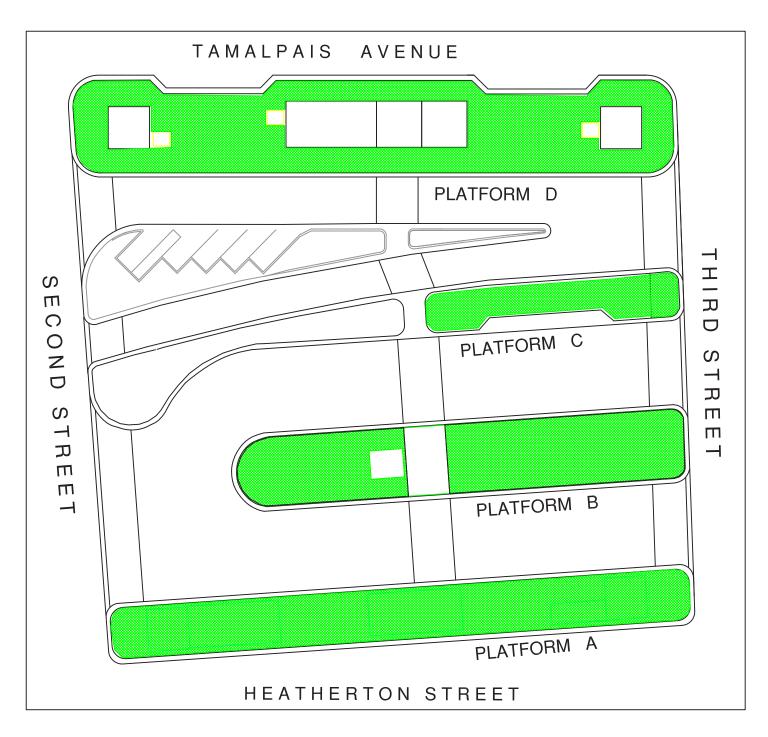
LARKSPUR FERRY TERMINAL EXPRESSIVE AREAS



SANTA ROSA BUS FACILITY EXPRESSIVE AREAS



SAN RAFAEL BUS FACILITY EXPRESSIVE AREAS



DOWNTOWN SAN RAFAEL BUS TRANSFER POINT EXPRESSIVE AREAS